

NATIONAL ASSEMBLY SECRETARIAT

Subject: SPECIAL REPORT OF THE PUBLIC ACCOUNTS COMMITTEE ON
POLICY OF ALLOTMENT OF PLOTS TO FEDERAL
GOVERNMENT EMPLOYEES AND OTHERS.

I, the Chairman of the Public Accounts Committee, have the honour to present this special report under rule 234 of the Rules of Procedure and Conduct of Business in the National Assembly, 2007, on the matter of policy of Allotment of Plots to Federal Government Employees and others as discussed in the Public Accounts Committee.

2. The Committee comprised the following:-

1) Mr. Nadeem Afzal Gondal	Chairman
2) Mr. Noor Alam Khan	Member
3) Mr. Aftab Shahban Mirani	Member
4) Syed Ali Musa Gillani	Member
5) Ms. Rukhsana Bangash	Member
6) Syed Ghulam Mustafa Shah	Member
7) Ms. Yasmeen Rehman	Member
8) Ch. Saeed Iqbal	Member
9) Khawaja Mohammad Asif	Member
10) Engineer Khurram Dastgir Khan	Member
11) Sardar Ayaz Sadiq	Member
12) Mr. Zahid Hamid	Member
13) Ch. Abid Sher Ali	Member
14) Dr. Attiya Inayatullah	Member
15) Mr. Hamid Yar Hiraj	Member
16) Mr. Akram Masih Gill	Member
17) Mr. Riaz Fatyana	Member
18) Mr. Wasim Akhtar	Member
19) Mr. Asfandyar Wali Khan	Member
20) Ms. Asiya Nasir	Member
21) Mr. Noor-ul-Haq Qadri	Member
22) Mr. Sa'eed Ahmad Zafar	Member
23) Mr. Abdul Rashid Godil	Member
24) Minister In-charge for Finance and Revenue	(Ex-officio Member)

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3. During a meeting of PAC held on 7th June, 2012 the Committee directed to obtain details of allotment of plots (two or more than two) to various categories of Government Officers, Military Personnel, Honorable Judges, Police Officers and employees of Autonomous and Semi Autonomous Bodies.

The Ministry of Housing and Works, on 27th June, 2012, provided the information (Annexure-A) as under:

- (i) List of BS-22 officers who have been allotted more than one residential plot in Islamabad.
- (ii) List of honorable Judges who have been allotted more than one residential plot in Islamabad.

4. The Committee further discussed the subject matter in its meeting held on 5th July, 2012, during the course whereof the Ministry of Housing & Works provided information (Annexure-B) relating to policy of allotment of 2-plots to Grade-22 officers approved by the Prime Minister on 20.07.2006.

The initial package approved by the Hon. Prime Minister in July, 2006 was meant only for the Federal Secretaries. The criteria included at least one year service as a Federal Secretary/ Special Secretary / Secretary General, those who had already been allotted two or more residential plots were not eligible and the allottee could not sell the plot for two years from the date of allotment.

The criteria was revised in July 2007, with the approval of the Hon. Prime Minister and all BS-22 Officers of the regularly constituted groups were made eligible for allotment of residential plot, provided their remaining service did not exceed two years. It was also emphasized that the officers allowed two or more plots/land /houses by Federal or Provincial Government Departments or Sub-ordinate offices out of Government owned land would not be eligible.

The criteria was again revised in November 2007 and the condition of two years service in BS-22 was added for eligibility. The Hon. Prime Minister approved a further revision of the criteria and it was decided in January, 2008 that Judges of the Supreme Court

of Pakistan, other than Adhoc Judges serving as such on/after 1st January 2008, on completion of two years tenure as Judges in that court shall also be eligible for allotment of residential plot. In May 2008, another summary was submitted to the Prime Minister for approval of the proposal of Ministry Housing & Works to dispense with the condition of two years service in BS-22 for allotment of plot.

It was also informed that there was no Rule/Policy for change or transfer of plot from one sector to the other. Such transfers were however allowed under discretionary powers exercised by the Secretary Housing.

5. The Ministries of Defence and Defence Production as well as Cabinet Division and the Provincial Governments were also asked to submit details of plots allotted to their officers. No response was received from M/o Defence. However, M/o Defence Production responded vide letters placed at Annexure-C to the effect that the information regarding Grade-22 officers of organizations under M/o Defence Production may be treated as NIL.

6. The M/O Housing and Works further briefed the Committee on 12th & 19th December, 2012 on the subject matter by highlighting the following:

- a) The FGEHF initially catered to the housing needs of the Federal Government employees only. Subsequently other categories, such as autonomous bodies, constitutional offices and journalists were also included and separate quotas were fixed for them.
- b) Since the establishment of FGEHF in 1989, it had allotted 23,000 plots/flats to employees, while there were around 20,000 candidates on the waiting list.
- c) The plots were allotted on the basis of age-wise seniority of employees. So far employees born in March 1950 or earlier had been served.
- d) The employees were required to submit an affidavit that they did not own a house/plot in Islamabad.

- e) Since 2008, quota of 1% had been included for employees of the Ministry of Housing & Works and its allied institutions as well as the Executive Committee of FGEHF. These employees were also eligible under the general scheme, but were required to get priority allocation through their special quota.
- f) Apart from FGEHF, another institution, namely, Pakistan Housing Authority (PHA) had also been established which had a similar mandate and the activities of the two organizations were at times overlapping.
- g) The Capital Development Authority had its own system of allotment of plots to all its employees.
- h) With regard to the Prime Minister's Assistance Package for BS-22 Officers, it was informed that:
 - i. The scheme entailed allotment of a plot to BS-22 Officers in addition to the one that they were entitled under the FGEHF Schemes on age-wise seniority basis.
 - ii. So far 237 officers had been provided plots under the scheme. Another 56 officers of BS -22 were on the waiting list.
 - iii. The officers allowed two or more plots/land/houses by Federal/Provincial Governments out of Government owned land were not eligible under the scheme.
 - iv. Judges of Supreme Court of Pakistan were also eligible for allotment of an additional plot.
 - v. There were a number of BS-22 officers who had not been allotted a single plot either under the age-wise seniority Scheme or under Prime Minister Special Package Scheme.

7. The representatives of the Provinces briefed the committee on ~~19th~~ December, 2012 as under:

a) The representative of Khyber Pakhtunkhwa informed that no scheme of allotment of plots to Government servants existed in the province. There was no special quota for Chief Minister or any discretionary powers to allot plot or land.

b) The representative of Balochistan informed that some officers including Federal Government officers were allotted plots in the past. However, there was no regular scheme for allotment of plots. They were asked to provide information relating to size and price of plots allotted to Federal Government officers within 10 days. The said information was subsequently received vide letter **Annexure-D**.

c) The representatives of Governments of the Punjab and Sindh were asked to provide details of allotment of plots to Government officers since 1985 within 10 days. The Government of Sindh subsequently provided the requisite information (**Annexure-E**).

d) The Provincial Government of the Punjab also provided the said information (**Annexure-F**).

8. Having considered the subject matter at length, it has been decided to present this special report under rule 234 of the Rules of Procedure and Conduct of Business in the National Assembly, 2007, on the matter of policy of Allotment of Plots to Federal Government Employees and others, before the National Assembly, with the following recommendations:-

a) Ministry of Housing & Works and Establishment Division should be tasked to prepare a database indicating plot/land allotted to Federal Government employees serving anywhere in Pakistan. Provincial Governments must provide details of plots allotted to the Federal Government officers, to Establishment Division, Ministry of Housing & Works and the PAC Secretariat.

b) The Government may consider appropriate measures for cancellation/ refund of price of plot from officers who may have been allotted more than two plots anywhere in Pakistan.

- c) The Government may consider merging of the FGEHF and PHA. The two have similar mandates. Their merger would avoid overlaps and a single fully focused organization would be more likely to produce better results.
- d) FGEHF should cater only to Federal Government employees for whom it was created.
- e) The priority allotments to the Executive Committee of FGEHF may be withdrawn and discontinued.
- f) The policy of allotment of a second plot under the Hon. Prime Minister's Special Package for BS-22 Officers be discontinued for the future, as it was discriminatory.
- g) The FGEHF should strictly follow the rules and criteria of allotment of plots on age-wise seniority.
- h) The FGEHF and PHA should not allot plots to anybody in contravention of an original/initial approved scheme.
- i) Transfer from one sector to the other, of plots allotted under the Hon. Prime Minister's special assistance package or under the age-wise seniority scheme, be cancelled.
- j) The affidavits submitted by employees in connection with allotment of plots be scrutinized/verified. If an officer's affidavit is proved as false, necessary action may be taken against him. The plots allotted to such officer be cancelled and in case he has sold the plot, market price be recovered from him.
- k) Provision of plots of land by the Executive to independent and impartial sections, like judges and journalists, could lead to allegations of partiality or bias in their working. Therefore there should be no special quota for allotment of plots except for disabled, widows and families of martyrs.

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IMMEDIATE/REGISTERED

Defence Housing Authority
Islamabad
Defence Mall
Jinnah Avenue, Phase-I
Islamabad-44000
Tel: (051) 111-555-400
DHA/210/1/Record/EOBI

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9 April 2008

To: Employee's Old Age Benefits Institutions
3rd Floor EOBI House (Former Karachi Awami Markaz)
Shahrah-e- Faisal Karachi

ID: Coord Section
Fir. Dte

Subject: **Purchase of 400 Plots in DHA, Phase - II, Extension, Islamabad**

Your letter number EOBI/DHA/2008/2932 dated 17 March 2008 and meeting with your Assistant Director General (REM) Pervaiz Ahmad on 18 March 2008 refers.

It is intimated that your request for conversion of 400 x Certificates Files has been approved as a special case subject to following conditions:-

- a. Concession of 1% (Rs. 2.4 Million) on the development charges i.e, Rs 240.00 Million.
- b. Special concession of Rs. 50,000.00 (Rupees Fifty Thousand only) in the membership fee

The allotment letters will be ready for collection during 3rd week April 2008. You are therefore requested to please arrange payment of development charges after deduction of above mentioned concession accordingly

Assuring you our full cooperation, please.

Handwritten: A. Hestech
SAQIB HUSSAIN
Assistant Director (I.A.)

For Administrator
(Munir mad Zafar)

Handwritten: A. Hestech

Handwritten: 11.4.08

- l) The minutes of the meetings of the Executive Committee of FGEHF be placed on website along with its composition.
- m) FGEHF, PHA, CDA and other institutions should focus on construction of vertical structures instead of horizontal extensions.
- n) CDA may come up with schemes for provision of flats to its employees instead of plots of land.
- o) Allotment of plots to deputationists in CDA be stopped.
- p) Allotment of agricultural land to military officers be stopped except for widows and families of martyrs.
- q) The Federal Government employees were underpaid and could not be expected to fulfill their housing requirements on their own. Special, transparent and equitable schemes to help and assist them in this regard were direly needed. Such schemes should also make provision for monthly contributions by the employees so that on retirement they may be allotted constructed house, accordingly.

9. The special report of the PAC is placed before the National Assembly for adoption of appropriate measures for implementation of the recommendations of the Public Accounts Committee.

Sd/-

(Qamar Sohail Lodhi)
Additional Secretary (PAC)
National Assembly Secretariat
Islamabad, the 1st March, 2013

Sd/-
(Nadeem Afzal Gondal)
Chairman